

NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

# CONFIDENTIAL REPORTING STANDARD OPERATING PROCEDURE (SOP)

| STANDARD OPERATING PROCEDURE |                 |   |  |  |  |  |  |  |
|------------------------------|-----------------|---|--|--|--|--|--|--|
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| PORTFOLIO                    |                 | DEPUTY CHIEF CONSTABLE (DCC)  |  |  |  |  |  |  |
| OWNER                        |                 | HEAD OF PROFESSIONAL STANDARDS (PSD)  |  |  |  |  |  |  |
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| 1.9                          | January<br>2010 | Existing policy due for review  | Frank Dowthwaite<br>(PSD)  |  |  |  |  |  |
| 1.10                         | July 2011       | Minor changes in procedures and additional guidance on application  | Joanna Whiting<br>(PSD)  |  |  |  |  |  |
| 1.11                         | August<br>2011  | Review and minor amendments   | Devika Nair<br>[Policy, Strategic<br>Development<br>Department<br>(SDD)] |  |  |  |  |  |

Confidential Reporting SOP SOP Ref: SOP/178/09 Page 1 of 25 NOT PROTECTIVELY MARKED



# NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

# CONTENTS

| 1 | INT  | RODUCTION3   |    |
|---|------|--|----|
| 2 | KN   | OWLEDGE3   |    |
|   | 2.1  | Legislation and Other Policies                       | 3  |
|   | 2.2  | Confidentiality                                      | ,3 |
|   | 2.3  | Legislative Framework                                | 4  |
|   | 2.4  | Protected Disclosures                                | 4  |
|   | 2.5  | Prescribed Persons                                   | 5  |
|   | 2.6. | Terms and Definitions                                | 6  |
| 3 | Res  | sponsibilities                                       |    |
|   | 3.1  | All Employees  |    |
|   | 3.2  | All Supervisors and Line Managers                    |    |
|   | 3.3  | Senior Managers and Departmental Heads               |    |
|   | 3.4  | Head of Professional Standards                       |    |
|   | 3.5  | The Head of Human Resources (HR)                     | 8  |
|   | 3.6  | Equal Opportunities Statement                        |    |
| 4 | PR   | ROCEDURES  | }  |
|   | 4.1. | Making a Report                                      | 9  |
|   | 4.2  | Receiving a Report                                   | 11 |
|   | 4.3  | Onward transmission of reports and related documents |    |
|   | 4.4  | Investigating a Report                               |    |
|   | 4.5  | Outcome of Investigations                            | 15 |
|   | 4.6  | Maintaining Confidentiality                          |    |
|   | 4.7  | Supporting the Reporter                              |    |
|   | 4.8  | Anonymous Reports                                    |    |
|   | 4.9  | False or Malicious Reports                           |    |
|   | 4.10 | Sources of Information                               | 21 |
|   | 4.11 | Learning the Lessons                                 | 22 |
| 5 |      | NITORING AND COMPLIANCE 23                           |    |
|   | 5.1  | Reporting  |    |
|   | 5.2  | Investigation  | 23 |
|   | 5.3  | Management of Records                                | 23 |
| 6 |      | PENDICES   |    |
|   |      |  |    |

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 2 of 25 NOT PROTECTIVELY MARKED



### NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

# CONFIDENTIAL REPORTING STANDARD OPERATING PROCEDURE (SOP)

### 1 INTRODUCTION

- 1.1 This SOP enforces and is subject to the conditions of the Confidential Reporting Policy (Policy/178/09).
- 1.2 This SOP applies to all employees and other workers as set out in Section 2.6.3.and 2.6.5.
- 1.3 This SOP applies to all British Transport Police (BTP) employees within England, Wales and Scotland.
- 1.4 Within the policy, except where categories are specifically excluded, the term employee, or employees will include all members of BTP, namely police officers, special constables, Police Community Support Officers (PCSOs), police staff, contractors, community volunteers and all categories of non-warranted employees.

### 2 KNOWLEDGE

# 2.1 Legislation and Other Policies

2.1.1 This SOP does not constitute a full statement of the law or policies that apply, or might be applied, to matters that fall within the scope of this SOP. It represents only a balanced interpretation of the current legal position as understood by BTP.

# 2.2 Confidentiality

2.2.1 In general terms employees owe a duty of confidentiality to their employer. This restricts the disclosure of information that is not in the public domain and which they have acquired knowledge of during the course of their work. The law in this area is complex but it has its foundations in common law. Additional requirements for confidentiality are imposed by the terms of employment contracts and by legislation

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 3 of 25 NOT PROTECTIVELY MARKED



# NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

such as the Data Protection Act 1998 and the Official Secrets Act 1989. All persons that fall within the scope of this SOP and associated Policy will be subject to all or some of these restrictions. It is therefore expected that most reports received pursuant to this SOP will be made via internal processes. Nevertheless it is recognised that, in exceptional circumstances, it may be appropriate for an employee to raise concerns with an appropriate external body where the employee genuinely believes that it is in the public interest to do so.

# 2.3 Legislative Framework

2.3.1 Public Interest Disclosure Act (PIDA) 1998 exists to provide protection to individuals who make certain disclosures about wrongdoing or safety in the workplace where it is in the wider public interest to do so. This protection from dismissal or detriment is dependent on any disclosures being made in good faith and in a prescribed way. The Employment Rights Act 1996 (as amended by the PIDA) sets out how workers may make such disclosures in a way that will attract the protection provided by the PIDA.

# 2.4 Protected Disclosures

- 2.4.1 There are only specific types of disclosures which may attract the statutory protection afforded to the Reporter by PIDA. This is where a genuine belief is held that the information disclosed relates to an actual, suspected or likely:
  - Commission of a criminal offence
  - Breach of legal obligation
  - Miscarriage of justice
  - Danger to health and safety of any individual
  - Damage to the environment
  - Deliberate covering up any of the above matters.

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 4 of 25 NOT PROTECTIVELY MARKED



# NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

# 2.5 Prescribed Persons

- 2.5.1 It must be emphasised that such disclosures will only attract protection for the Reporter where they are made to bodies identified within the <u>Public Interest Disclosure (Prescribed Persons) Order 1999</u>. A list of <u>Prescribed Regulators for England, Wales and Scotland</u> is set out in the guidance on whistle-blowing provided by the Department for Business Innovation and Skills (BIS). In general these 'persons' are regulatory or supervisory bodies. Some examples are:
  - The Criminal Case Review Commission
  - The Independent Police Complaints Commission
  - The Health & Safety Executive
  - The Serious Fraud Office
  - The Information Commissioner
- 2.5.2 Wider disclosures outside of these bodies, for example to the media, Members of Parliament (MPs) or another police force, will only attract protection if they are considered to be 'reasonable and proportionate' in all circumstances. The following are possible grounds for wider disclosure:
  - The Reporter reasonably believes they would be victimised if they make the disclosure internally or to a prescribed regulator
  - There is no relevant prescribed regulator and the Reporter reasonably believes the evidence is likely to be concealed or destroyed
  - The concern has already been raised internally and/or with the prescribed regulator with no response or appropriate action taken
  - The concern is of an exceptionally serious nature requiring immediate public and independent scrutiny



# NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

#### 2.6. Terms and Definitions

- 2.6.1 Wrongdoing The widest possible interpretation should be attributed to this term. It applies to unlawful, improper or unethical behaviour of any kind. It includes, but is not limited to, any behaviour that undermines, or may undermine, any BTP policies, procedures, practices or any other expected, or otherwise established, standard of conduct.
- 2.6.2 Whistleblowing This term is universally used to denote the disclosure of information by an employee, worker or inside agent, with the intention to prevent or end malpractice, and/or criminal or unethical behaviour in the workplace, or to prevent or remove dangers to the public. The individual concerned is said to be 'the whistleblower'. These terms are used sparingly in this policy with the terms 'reporting' and 'Reporter' being the preferred alternatives.
- 2.6.3 **Reporter -** An employee who makes, or is considering whether to make, a report of wrongdoing to which this policy applies.
- 2.6.4 Report This is a report that falls within the ambit of this policy. It may be made in writing or verbally. It may be made directly by the Reporter or via a third party. Alternatively it may be made anonymously.
- 2.6.5 Receiver This term identifies the employee to whom a report is made or directed by the Reporter. In most cases this will be a supervisor or manager, but it may be a mentor or someone of similar standing.
- 2.6.6 Detriment This term has an encompassing meaning. It includes receiving less favourable treatment, being disadvantaged, or being victimised, bullied or harassed. Detriment may be shown to occur even after a period of employment has ended. In order to show detriment it is only necessary for the Reporter to establish that a

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 6 of 25 NOT PROTECTIVELY MARKED



# NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

reasonable person would consider any act, or deliberate failure to act, to have put them at a disadvantage if they were in the position of the Reporter. It is not necessary to prove an actual physical or economic loss.

2.6.7 Media/Press – For the purposes of this SOP the definition of term media will include, but is not limited to, those working in active investigatory, research, or information presentation fields of the media, for example journalists, researchers, internet, television or radio presenters, as well as resources such as websites, blogs and social networking sites. If in doubt, employees should contact PSD for advice.

### 3 RESPONSIBILITIES

# 3.1 All Employees (see Section 1.4)

3.1.1 All employees are responsible for being aware of the existence and purpose of this SOP and associated Policy. The requirement for individuals to report their involvement in any legal proceedings is to be particularly noted.

### 3.2 All Supervisors and Line Managers

3.2.1 All employees with a supervisory responsibility are responsible for ensuring that they are able to recognise situations where the application of this SOP may be relevant and to advise and direct more junior employees in an appropriate way.

# 3.3 Senior Managers and Departmental Heads

3.3.1 Senior managers must (a) be able to identify the circumstances in which this policy may apply, and (b) know how to invoke the process where the issues raised extend beyond the normal scope of their assigned or delegated management responsibilities.

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 7 of 25 NOT PROTECTIVELY MARKED



#### NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

# 3.4 Head of Professional Standards Department (PSD)

3.4.1 The Head of PSD is responsible for the overall management of the investigation of any matters that fall within the scope of this SOP and associated Policy. The Head of PSD will also oversee any measures taken to maintain confidentiality and action taken in support of the Reporter.

# 3.5 The Head of Human Resources (HR) Department

- 3.5.1 The Head of HR is responsible for ensuring that appropriate advice and support on relevant HR procedures and resources is provided both to managers and employees. Advice and support is available from:
  - The HR Business Centre
  - Local HR Business Partners
  - The Wellbeing Department
  - The Employee Engagement and Diversity Team

(Contact details are available at Section 8)

# 3.6 Equal Opportunities Statement

- 3.6.1 There is a legal responsibility on BTP to ensure that no discrimination of any kind occurs against the Reporter as a result of making a report to which this policy applies. All employees have a responsibility to ensure that no unlawful discrimination occurs on the grounds of age, colour, disability, ethnic origin, family commitments, gender, gender orientation, marital status marriage or civil partnership, nationality, national origins, political beliefs, race, religion or belief, sexual orientation, trade union activity or any other unacceptable grounds.
- 3.6.2 Any conduct that is alleged to constitute discrimination or to have been intended to occasion detriment within the meaning of this SOP may be regarded as gross misconduct for the purposes of investigation and related disciplinary procedures.

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 8 of 25 NOT PROTECTIVELY MARKED



# NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

### 4 PROCEDURES

# 4.1. Making a Report

- 4.1.1 General principle All employees are encouraged to report wrongdoing of which they become aware. It is incumbent on the organisation to ensure that individuals may do this with the full support of their colleagues, supervisors and managers. BTP will always strive to ensure that an employee who acts responsibly and in good faith suffers no detriment as a result of making such a report.
- 4.1.2 **Specific responsibility** It is important that BTP is able to both maintain and demonstrate integrity in all actions taken by it's employees. It is therefore important that any potential threat to BTP's ability to do this is identified at an early stage. To this end, employees who become involved in any criminal or civil proceedings must report the fact. This applies to employees who are arrested, charged with an offence, reported for summons, or who are issued with a fixed penalty notice (FPN) for a criminal offence (including an endorseable traffic offence). Similarly an employee who becomes involved in formal legal proceedings relating to any civil matter, whether as a plaintiff, witness or a defendant must also report that fact. Such reports must be made in writing by the employee to the Deputy Chief Constable (DCC) via the Head of PSD.
- 4.1.3 Internal disclosures Any employee who wishes to make a confidential disclosure in relation to wrongdoing is encouraged to do so in the first instance to their line manager, In deciding to whom the disclosure is to be made the employee will need to have confidence that the alleged wrongdoing is not being supported or acquiesced to at the chosen reporting level.
- 4.1.4 Where the Reporter lacks confidence in their own line management the employee may choose to make a disclosure to a trusted manager of their own choosing. It is a

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 9 of 25 NOT PROTECTIVELY MARKED



# NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

fundamental tenet of this SOP that Reporters have the unfettered option to make disclosures to appropriate persons outside of their own line management.

- 4.1.5 The Reporter may choose to make a disclosure directly to the Head of PSD or to a member of staff within the PSD.
- 4.1.6 Confidential Anonymous Reporting System (CARS) This is an internal system that enables an employee to report misconduct issues or general integrity concerns to PSD without having to reveal their identity. It allows a two way communication between an employee and a PSD representative through a secure mailbox system without the Reporter being either identified or identifiable. Details of the process, and instructions on how to use it, may be accessed via the PSD intranet site.
- 4.1.7 Crimestoppers Where the suspected wrongdoing relates to the commission of a criminal offence by an employee of BTP, whether related to their work or otherwise, a Reporter always has the option of reporting the matter anonymously via the Crimestoppers number (0800 555 111).
- 4.1.8 External disclosures It is only in the most serious cases, where perhaps the underlying integrity issue is considered to be endemic within the organisation, or where it is seen to rest with its most senior managers, that it should it be necessary for a Reporter to contemplate making an external disclosure. It must be borne in mind that the protection afforded by the PIDA will only apply to such a disclosure where the specific criteria apply (see Section 2.4) and it has been to an appropriate 'Prescribed Person(s)', (see Section 2.5 for more information). It will not provide protection where a disclosure is made for the purposes of causing embarrassment or where the intention is to secure a personal gain or advantage of any kind. A disclosure made in these, or similar, circumstances could constitute an unnecessary breach of confidentiality and may result in disciplinary action. Reports or disclosures

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 10 of 25
NOT PROTECTIVELY MARKED



# NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

made to the media or otherwise placed directly in the public domain without consideration of more appropriate internal reporting routes, or the option to report to a prescribed regulator are unlikely to attract protection.

4.1.9 Employees should be mindful that any release of information held by BTP in breach of force policy or provisions may result in disciplinary and/or criminal investigation. A potential Reporter is therefore strongly encouraged to seek independent advice before choosing this option. Possible sources of such advice are identified at Section 4.10 of this document.

# 4.2 Receiving a Report

- 4.2.1 All employees in supervisory positions have an obligation to support employees who are considering whether or not to make a confidential report. The potential Reporter should be apprised (aware) of the existence of this SOP and the advice, obligations, options and expectations contained herein. It is essential that the employee is not placed under any pressure or duress to come forward as this may have the potential to 'taint' any disclosure.
- 4.2.2 A supervisor or manager who is the receiver of a report to which this SOP applies must give the highest regard to the maintenance of confidentiality. Any initial actions taken must reflect this by confining the passing of information only to that required to reasonably meet their obligations under this SOP. This restriction will always be maintained as far as it proves possible to do so. Nevertheless the Reporter should be made aware that it may not be possible to achieve this at the same time as undertaking an investigation in an ethical manner. Advice and guidance is available direct from PSD at all times in relation to all aspects of this SOP.
- 4.2.3 The receiver to whom a disclosure of suspected wrongdoing is made will first establish the full nature and extent of the concern, drawing on all the information

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 11 of 25 NOT PROTECTIVELY MARKED



#### NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

that is available to them. The receiver will then determine whether it is appropriate for the issues identified to be dealt with within their remit as managers, seeking advice from PSD or the HR Business Centre where necessary. Where the issues raised are clearly outside of such a remit, or where there is **any doubt**, the receiver will escalate the matter in accordance with the following instructions. Irrespective of the determination made immediate steps must be taken by the receiver to secure and preserve any relevant evidence that may be available. Examples include the preservation of CCTV coverage and ensuring that custody records, prosecution files and other relevant documents are protected from interference or potential loss.

- 4.2.4 The receiver will ensure that the disclosure is recorded. The method of recording will be proportionate to the nature and seriousness of the disclosed misconduct. Minor matters will be documented using existing local procedures. Serious matters will be recorded within the PSD database. It is also essential that the actions and decisions that are taken and the rationale that is applied is properly documented by the receiver.
- 4.2.5 Further guidance on what to do on receipt of a confidential report is available in Appendix A Guidance for Managers on Dealing with Confidential Reports.

### 4.3 Onward transmission of reports and related documents

- 4.3.1 As a general rule, reports of conduct, discipline and grievance issues should be marked as 'Restricted Staff in Confidence' under the Protective Marking Scheme. Reference should be made to the <u>Protective Marking Scheme Standard Operating Procedure</u> for more information, or if there is a concern that an increased level of protective marking should be added.
- 4.3.2 It should be noted that reports of this nature will always be treated in confidence as far as is practical and possible, but the restricted protective marking ensures that

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 12 of 25 NOT PROTECTIVELY MARKED



### NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

there is an understanding of how and to whom the information should be provided as part of any investigation or action that needs to be taken. A more detailed explanation of this procedure is set out in the <u>Protective Marking Scheme Standard Operating Procedure</u>.

- 4.3.3 Hard copy documents should be sent using a double sealed envelope system, where each envelope should be addressed and marked 'Addressee only' with the restricted marking on the inner envelope only. Documents sent electronically should be attached to emails marked clearly as 'Restricted Staff in Confidence' and care should be taken that they are addressed to the correct person(s). Consider carefully to whom such emails are sent and copied, try to limit this as much as possible with consideration to who genuinely needs to know. Documents being sent by fax should include an appropriate cover sheet marked 'Restricted Staff in Confidence' and it should always be confirmed that the receiver is present to collect the documents immediately.
- 4.3.4 When sending associated documents, consider whether the information contained within them would need an increased level of protective marking. All documents being sent in association with these kinds of reports will attract a protective marking of at least 'Restricted', but the contents of some supporting documentation may have a higher impact level should the security of the information be compromised. In the case of documents marked 'Confidential or above', these should only be sent as hardcopies using the double sealed envelope system set out above (in Section 4.3.3), or using encrypted fax links.
- 4.3.5 Employees considering whether to send a report or document to an external organisation or individual should ensure they do so with reference to <a href="Force">Force</a> <a href="Information Security Policies and Procedures">Information Security Policies and Procedures</a>. A failure to treat information held by BTP appropriately may result in disciplinary action and/or criminal proceedings.

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 13 of 25 NOT PROTECTIVELY MARKED



# NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

Reference should be made to the guidance on Public Interest Disclosures at 2.4 and 4.1.8 and the list of <u>Prescribed Regulators for England, Scotland and Wales.</u>

# 4.4 Investigating a Report

- 4.4.1 As a guiding principle any report that falls within the terms of this SOP should be escalated at an early stage to the most appropriate level for action or investigation, (e.g. where there is an allegation of criminal conduct, corruption or other gross misconduct it should be reported to PSD without delay). The type and scale of investigation will be determined, taking into account necessity, proportionality and the likely outcome along with any other identified factors.
- 4.4.2 As soon as is practical, but always within ten working days, the receiver of the report will write to the Reporter to:
  - Acknowledge receipt of the report
  - Outline the initial enquiries made or other steps taken
  - Indicate the proposed method of dealing with the concern, for example, grievance resolution, referral to PSD, local management action
  - Provide an estimate of the timescales involved where possible
  - Provide an explanation for not pursuing the matter where appropriate.
- 4.4.3 In any case that is referred to PSD, the Head of PSD will direct an assessment of the matter as to whether it is suitable for investigation, and determine the strategy and mode of any investigation. That Head of PSD will appoint an Investigating Officer to determine the strategy in each case. Some concerns may be deemed suitable for investigation as conduct matters at a local level. The need to preserve confidentiality will always be a primary factor in all decisions, but in most cases contact will need to be made with the Reporter.

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 14 of 25 NOT PROTECTIVELY MARKED



#### NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

- 4.4.4 During the investigation, the Head of HR, the local HR Business Partner, local managers and any other parties will be consulted as necessary. A case management meeting may be convened at any point. Where any conflict arises between the parties in relation to the planned approach the DCC will be asked to make a determination of the strategy to be adopted.
- 4.4.4 PSD will advise the Reporter or the referring manager in writing, how it is intended the matter will be dealt with, including setting a rationale for not pursuing an investigation where appropriate. In some cases PSD may refer the matter back to local management to deal with under unsatisfactory performance procedures, or as a grievance.
- 4.4.5 Where an allegation amounts to unfair treatment of the Reporter, the invocation of the grievance procedure procedure may be the most suitable way forward. The grievance procedure provides a framework for employees to have their grievances discussed and look at practical ways to deal with any problems. Unless the alleged behaviour clearly amounts to misconduct, reports of bullying and harassment should be dealt with as grievances in the first instance. If required, PSD will advise on whether a report amounts to misconduct. Should allegations of possible misconduct form part of a grievance, these can be referred to PSD to be assessed and if appropriate investigated. The grievance procedure can continue or be placed 'on hold' depending on the particular circumstances. Reports submitted to PSD that should be dealt with under the Grievance Resolution SOP will be referred back to local management to take appropriate action. Please refer to the Grievance Resolution SOP for more detailed guidance on using this procedure.

### 4.5 Outcome of Investigations

4.5.1 The outcome of an investigation and the available sanctions or remedial action associated with this will, in all cases, be determined by the process utilised to

Confidential Reporting SOP SOP Ref: SOP/178/09 Page 15 of 25 NOT PROTECTIVELY MARKED



#### NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

undertake the enquiry. Where wrongdoing or malpractice is established, options available will range from a decision to take no further action against any individual right through to criminal proceedings and/or discipline proceedings for gross misconduct, potentially leading to dismissal.

4.5.2 Subject to any legal constraints that might apply, the Reporter will be provided with information about the outcome of their report and any associated investigation. The information provided should be sufficient to enable the Reporter to be satisfied that their report has been properly considered and/or acted upon. It must be remembered that anonymous Reporters, unless using the CARS system, will not be able to be updated on action to be taken or the outcome of any investigation.

# 4.6 Maintaining Confidentiality

- 4.6.1 The maintenance of confidentiality is at the heart of this SOP and associated Policy and permeates all aspects of it.
- 4.6.2 All those who are privy to information disclosed via the steps outlined in this SOP have a duty to maintain confidentiality. Where information is passed to others the reasons must be clearly and unequivocally stated. In any case where there is considered to be a risk of compromise within line management procedures, issues may be raised directly with the Head of PSD or their representative.
- 4.6.3 It must be recognised however that there may be situations where the ethical investigation of serious wrongdoing may not be compatible with this duty. A decision to breach confidentiality will not be made without reference to the Head of PSD or a more senior officer.

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 16 of 25 NOT PROTECTIVELY MARKED



# NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

# 4.7 Supporting the Reporter

- 4.7.1 **General** An employee who has made a protected disclosure within the provisions of the PIDA will be entitled to seek redress through an employment tribunal if they consider that they have suffered any detriment as a result. Detriment has a wide meaning. In order to minimise the risk of detriment occurring, positive and tangible action is required. A Reporter may expect some or all of the following considerations to be applied to this end (see Section 2.6.6).
- 4.7.2 Leadership (Support by line managers and supervisors) In the first instance line managers must display positive leadership and in particular must never discourage the proper reporting of concerns or the airing of grievances by their words, actions or conduct. Where employees have trust in their immediate line manager and are confident that they will be supported from the outset, the overall efficacy of this, and related processes, is enhanced. Following the receipt of a report, an assessment will be carried out at an appropriate level and a strategy determined, documented and applied. This initial assessment will be reviewed in the light of any significant development in the case. An identified senior manager will be assigned responsibility for reporting on and managing any identified risk to the Reporter.
- 4.7.3 Meaningful and tangible support Support will always need to be tailored to the situation and to the needs of both the individual and of the organisation. It is impossible to be prescriptive but it is essential that the Reporter is aware of whom they should report any concerns to, and of their obligation to do so. This is essential to enable BTP to take any remedial action that may be necessary. The relevant managers must maintain a record of issues raised, any support offered and any support that is taken up. It must be particularly noted that a Reporter may be suffering increased levels of stress either within or outside the workplace. Managers and supervisors should be particularly alert to the potential effects of this on an

Confidential Reporting SOP SOP Ref: SOP/178/09 Page 17 of 25 NOT PROTECTIVELY MARKED



# NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

individual. Where individuals are absent from work as a result of such effects, support will be given to enable them to return to work as soon as possible.

- 4.7.4 **Amnesty from conduct proceedings** Limited and defined amnesty for conduct offences may be given for Employees who are able to give evidence of criminal activity and serious breaches of conduct. Criteria to be applied include:
  - Whether such evidence is essential to progress an investigation;
  - Whether it is required to support a successful prosecution;
  - Whether the Reporter has been a party to the commission of a criminal offence or to serious misconduct; and
  - Whether the Reporter has made any personal gain from their actions.
- 4.7.5 *Mitigation in crime and serious conduct cases* In suitable cases it may be appropriate to apply the protocols set out in the BTP policies relating to the handling of Covert Human Intelligence Sources (CHIS) and / or Confidential Contacts in respect of the employee concerned. This might include a confidential letter to a judge detailing the assistance provided to the prosecution or a written testimonial presented to a discipline hearing etc.
- 4.7.6 Case management meetings The Investigating Officer, acting on behalf of the Head of PSD, may call a case management meeting at any time. The primary purpose of this meeting will be to inform managers of the existence or progress of the investigation and to ensure that appropriate support is being made available to the Reporter and, where applicable, the subject(s) of investigation. No persons will be present at these meetings without the agreement of either the investigating officer or the Head of PSD. In cases where the meeting is not chaired by the Head of PSD it is expected that the Senior Area or Departmental line manager involved will undertake this role. A record of decisions made at such meetings will be maintained by the Investigating Officer on the case file. It should be noted that it

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 18 of 25 NOT PROTECTIVELY MARKED



# NOT PROTECTIVELY MARKED BRITISH TRANSPORT POLICE

may be necessary to continue providing support to the Reporter long after any investigation has been concluded.

- 4.7.7 **Updates -** Following the initial response to the Reporter (as detailed at 4.2) and the Investigating Officer will provide the reporter with periodic updates on the progress of the investigation. The frequency and timing of such updates will depend on the pace and complexity of the investigation. Periods between such updates will not normally exceed one calendar month.
- 4.7.8 **Role of HR -** HR will provide continuing information, advice and support to Reporters and their supervisors and line managers in accordance with the Employee Care Policy. The support provided may be by way of:
  - Confidential referral to the HR Wellbeing Department
  - Advice on self referral to an appropriate Support Group or Staff Association (for example TSSA or the BTP Federation)
  - Intervention at the request of HR Business Partners where a negative impact has been identified in the workplace
  - Information and signposting to other support and information resources.
- 4.7.9 Appointment of Chief Officer If requested and where deemed appropriate by the Chief Officer, the Reporter will be given access to a designated ACPO Chief Officer (or equivalent) whom has no direct responsibility for any related investigation. This will, in serious cases, provide a means for a Reporter to express any concerns about the investigation or make observations on the support that they are receiving or have received. Unless there are good reasons for not doing so, the full detail of these meetings will be made available to the Investigating Officer.
- 4.7.10 *Caveat* BTP recognises that the decision to report a concern is a difficult one.

  While BTP will provide support as detailed in this SOP a Reporter must not make

Confidential Reporting SOP SOP Ref: SOP/178/09 Page 19 of 25 NOT PROTECTIVELY MARKED



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assumptions that making a report will cause any proceedings against that individual to be halted, suspended or otherwise invalidated. Each case will be subject to individual consideration, assessment and determination in this respect.

# 4.8 Anonymous Reports

- 4.8.1 The facility to make anonymous reports is provided as part of the reporting process as issues of wrongdoing may not otherwise be brought to light. As a self-evident principle it is better to have some information than no information in relation to suspected wrongdoing. Nevertheless the absence of attributable and documented information may inhibit or restrict the effective conduct of any related investigation.
- 4.8.2 All such information will be subject to an assessment based on 'seriousness, credibility and the perceived likelihood of securing supporting evidence'. This will determine what, if any, is the action to taken. It must be particularly noted that the possibility that information is assessed as likely to be false or malicious is higher where the source of the information is not known.
- 4.8.3 One option to be considered before making a decision not to investigate might be a general appeal for information relating to the concern identified. This may cause either the initial Reporter or others to come forward. Please note that in some cases there could be a risk of alerting wrongdoers in advance of a full investigation with potential negative consequences and this will need to be taken into account.

### 4.9 False or Malicious Reports

4.9.1 The possibility that an individual may use the confidential reporting system to make false or malicious allegations always exists and this must be guarded against. A false or malicious allegation can have devastating effects on an individual who is unjustly accused.

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 20 of 25 NOT PROTECTIVELY MARKED



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- 4.9.2 Where a report is investigated and the concerns detailed are found to be unsubstantiated or untrue, no action will be taken against the Reporter. This is subject always to the proviso the Reporter has acted throughout in good faith and without seeking to secure any personal advantage.
- 4.9.3 Nevertheless when an investigation establishes that a report or allegation was clearly false, and / or was not made in good faith, the actions of the Reporter may be considered to amount to gross misconduct, and disciplinary proceedings may be instigated.
- 4.9.4 Similarly, should a report or information be released to a person or person(s), either internal or external, in order to cause embarrassment, distress or to gain personal advantage in any way, whether the report is true or false, consideration will be given to taking disciplinary action. Employees should ensure they make reports of this nature through the appropriate and proportionate channels. For example, concerns that a line manager is misappropriating BTP monies should be reported through local senior management, or directly to PSD. Sending a group email to the team or department, or contacting the media could put the welfare of the individual concerned at risk, put the reputation of BTP at risk, as well putting the Reporter at risk of reprisals.

#### 4.10 Sources of Information

4.10.1 Staff Associations – Most employees can obtain advice from their Police Federation, Superintendents' Association, TSSA or other trade union representatives. Advice and support is usually available from these sources at any stage of the process. In certain circumstances such representatives may act for the reporter in bringing issues to notice on their behalf. In addition there are a number of internal support groups (AMP, CPA, DESA, LINK, SAME) that are likely to be able

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 21 of 25 NOT PROTECTIVELY MARKED



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to provide advice and support. Details of these groups and how to contact them are available on the BTP intranet by clicking on <a href="Employee Services"><u>Employee Services</u></a>.

- 4.10.2 **Public Concern at Work (PCW)** This organisation is an independent charity. PCW lawyers are available to give free confidential advice at any stage about how to raise a concern about malpractice within the workplace. Details can be obtained from their website at <a href="https://www.pcaw.co.uk">www.pcaw.co.uk</a>.
- 4.10.3 Other external sources Generally advice is available from those organisations to which disclosure may provide the protection of PIDA for the Reporter. More details of these organisations and how to identify them can be found in Section 2.5.1 of this SOP.

# 4.11 Learning the Lessons

- 4.11.1 Feedback and debriefing At the end of the process the Reporter will be debriefed by a senior manager acceptable to the Reporter for the purpose of identifying organisational learning issues. A record of the debriefing will be made and information may be disclosed to others for the purpose of securing improvements. One route to be considered would be through the PSD "Lessons Learned" process. Such information will not identify any of the individual(s) concerned unless this is unavoidable, or there has been a formal outcome that justifies this.
- 4.11.2 *Organisational learning* Where appropriate, organisational learning issues will be disseminated throughout BTP by the Head of PSD using processes established for this purpose. Such information will not identify any of the individual(s) concerned unless this is unavoidable, or there has been a formal outcome that justifies this.

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 22 of 25 NOT PROTECTIVELY MARKED



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### 5 MONITORING AND COMPLIANCE

#### 5.1 Reporting

5.1.1. Aside from the requirement for Employees to report their involvement in legal proceedings, the submission of a report to which this SOP and associated Policy applies is an optional activity and therefore there are no compliance issues. Where it is identified that an Employee failed to notify their involvement in legal proceedings this will be treated as a failure to comply with a written instruction and dealt with accordingly.

# 5.2 Investigation

5.2.1 Each case will be reviewed on finalisation by the Head of PSD or their nominee. Any issues identified with the receipt or investigation of a report will be acted upon as appropriate, unless already addressed during the progress of the investigation.

# 5.3 Management of Records

- 5.3.1 All records relating to issues raised through the procedures set out in this policy will be protectively marked as 'Restricted' or above and treated accordingly. Core records will normally be managed on the secure Professional Standards server within the Force Intelligence System. Copies and other documentation will only be created where necessary to support processing of the information within BTP.
- 5.3.2 Generally all records will be retained in accordance with the Record Retention Schedule attached to the Record Management Standard Operating Procedure.
- 5.3.3 Where reports are received and assessed as being incapable of supporting action these will be retained for a minimum period of one full calendar year following the date on which the assessment was made. Following this individual reports will be reviewed on a periodic basis, not less than annually, and weeded when appropriate.

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 23 of 25 NOT PROTECTIVELY MARKED



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5.3.4 Where reports result in the activation of grievance, unsatisfactory performance, or misconduct procedures etc, retention of the relevant information necessary to support those procedures will be in accordance with the guidelines that apply to those procedures.

#### **APPENDICES** 6

- Appendix A Guidance for Managers on Dealing with Confidential Reports
- Appendix B Guidance for Employees When Making a Confidential Report

#### 7 ASSOCIATED DOCUMENTS

- Business Interests, Secondary Employment and Voluntary Work SOP
- Counter Corruption and Fraud Policy
- Reporting of Inappropriate and Compromising Associations Policy
- Occupational Health SOP
- Stress Management SOP (being re-drafted)
- Discipline (Police Staff) SOP (being re-drafted)
- **Grievance Resolution SOP**
- Unsatisfactory Performance (Police Staff) SOP

#### CONTACTS 8

Further information and advice is available from:

# The Professional Standards Department

Policy advice

Tel:

PSD Intelligence Unit

Tel: (

Fax: 0207 7830 6723

# **HR Business Partners and Support**

**HR Business Centre** 

Confidential Reporting SOP SOP Ref: SOP/178/09

Page 24 of 25 NOT PROTECTIVELY MARKED



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| Tel:   |   |             |         |           |
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| Occupational Healt<br>Tel:<br>Email: Occupationall |   |             |         |           |
| Welfare Advisor. W                                 | ellbeing Department                             |             |         |           |
| confidential)                                      | vice, Information and pen 24 hours, every day). | Counselling | Service | (free and |
| BTP Employee Sur                                   | port Groups                                     |             |         |           |
| BTP Staff Associat                                 | ions  |             |         |           |

Confidential Reporting SOP SOP Ref: SOP/178/09 Page 25 of 25 NOT PROTECTIVELY MARKED